

Message Text

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ACTION EUR-25

INFO OCT-01 NEA-10 ISO-00 CIAE-00 PM-07 INR-10 L-03

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAJ-01 H-03 NSC-07 SS-20 IO-14 OIC-04 AEC-11 OMB-01

ACDA-19 DRC-01 SAM-01 /162 W
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SECDEF

INFO AMEMBASSY LONDON

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY ANKARA

AMEMBASSY THE HAGUE

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

AMEMBASSY VIENNA

S E C R E T USNATO 1455

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: WORKING GROUP ACTIONS ON PARA 30 MEASURES

VIENNA FOR USDEL MBFR

REF: A) USNATO 1251; B) USNATO 1065

BEGIN SUMMARY: MBFR WORKING GROUP MET MARCH 15 TO SEEK
AGREEMENT ON CURRENT IMS STAFF PAPERS COVERING MILITARY ASPECTS
OF PARA 30 MEASURES. TURKEY AND GREECE HAD NO INSTRUCTIONS,
WITH RESULT THAT WE WILL COME BACK TO ISSUE MARCH 26. STAFF
GROUP WILL CIRCULATE MARCH 18 CONSOLIDATED PAPER COVERING
MILITARY IMPLICATIONS OF ALL SIX MEASURES. BELOW IS
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RESUME OF WG ACTIONS TO DATE ON PARA 30 MEASURES, TOGETHER
WITH RELATED INFORMAL COMMENTS BY TURKISH AND DUTCH REPS. END
SUMMARY

1. PAPERS CURRENTLY UNDER DISCUSSION IN WG RESULT FROM SPC REQUEST FOR A) MILITARY EVALUATION OF MEASURES (I) AND (II), AND B) SYNTHESIS OF EXISTING WG DOCUMENTATION RELATING TO MEASURES (III) THROUGH (VI). DRAFT OF FIRST PAPER (AC-276-WP(74)(7)) REACHED CONCLUSIONS THAT RECIPROCAL APPLICATION OF MEASURES (I) AND (II) WOULD BE TO NATO'S DISADVANTAGE. SYNTHESIS PAPER (AC-276WP(74)(8)), ON THE OTHER HAND, DID NOT REACH ANY CONCLUSIONS, AND IF PUT FORWARD TO SPC COULD ENABLE TURKS TO CONTINUE TO ARGUE IN THEIR FAVOR. SINCE STAFF GROUP ASSURED US THAT ANY MILITARY STUDY OF MEASURES (III) THROUGH (VI) WOULD REACH CONCLUSIONS IDENTICAL TO THOSE IN OTHER PAPER, WE ARRANGED FOR CANADIAN REP AT MARCH 5 WG MEETING TO PROPOSE A FURTHER STUDY ON THESE MEASURES. AS EXPLAINED IN REF (A) WE HAVE MAINTAINED MINIMUM INVOLVEMENT IN WORKING GROUP DELIBERATIONS ON PARA 30 MEASURES. OUR RATIONALE FOR INITIATING A FURTHER STUDY WAS THAT WITH NATO MILITARY REACHING CONCLUSION THAT NONE OF PARA 30 MEASURES WERE TO NATO'S ADVANTAGE MILITARILY, TURKS WOULD BE DEPRIVED OF THE ONLY ARGUMENT THEY COULD RELY ON IN DEFENDING THEM. AS A RESULT, SPC COULD CONCENTRATE ON A GENERAL PROVISION COVERING FLANK SECURITY.

2. STAFF GROUP PREPARED SUCH A PAPER (CIRCULATED EARLIER THIS WEEK) WHICH REACHES ANTICIPATED CONCLUSIONS. SEVERAL OTHER ALLIED COMMENTS AND SHAPE VIEWS HAVE ALSO BEEN CIRCULATED. WE DID NOT TRANSMIT ANY OF THIS MATERIAL IN THE BELIEF THAT WG COULD SORT OUT LANGUAGE AND REACH AGREEMENT ON A CONSOLIDATED AND SUBSTANTIALLY TIGHTENED UP PAPER AT ITS MARCH 15 MEETING. ALTHOUGH TURKISH AND GREEK REPS HAD NO INSTRUCTIONS, CHIRMAN (MINTER) PROPOSED THAT, IN VIEW OF URGENCY, STAFF GROUP GO AHEAD AND DEVELOP A CONSOLIDATED PAPER FOR CIRCULATION MARCH 18. ALTHOUGH TURKISH REP (GUR) CONTINUED TO EXPRESS UNHAPPINESS WITH CONCLUSIONS IN NEW DRAFTS, THERE WAS NO OPPOSITION TO A CONSOLIDATED PAPER. WE WILL TRANSMIT UPON RECEIPT AND RECOMMEND THAT WASHINGTON AUTHORIZE US TO APPROVE IT, PROVIDED OF COURSE THAT IT CONTINUES TO HOLD TO PREVIOUSLY DEVELOPED CONCLUSIONS.

3. IT IS POSSIBLE THAT TURKS MAY NOT AGREE TO CONSOLIDATED
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PAPER. CHAIRMAN HAS SAID HOWEVER THAT, ASSUMING ALL OTHER ALLIES AGREE, HE WOULD BE PREPARED TO SUBMIT A CHAIRMAN'S REPORT TO SPC ON WG'S CONCLUSIONS. THIS APPROACH WILL AT LEAST GET ON SPC'S TABLE MILITARY JUDGMENTS ON PARA 30 MEASURES TO WHICH ALLIES CAN REFER IF TURKS INSIST ON COMING BACK TO ANY ONE OR MORE OF THE MEASURES.

4. IN PRIVATE CONVERSATION WITH U.S. REP FOLLOWING WG MEETING, TURKISH REP EXPRESSED DISMAY AT TREND OF DISCUSSIONS IN WG. HE SAID THAT TURKEY WOULD BE PREPARED TO ABANDON MEASURES (I) AND (II), BUT WOULD PROBABLY INSIST ON MEASURE (III). U.S. REP REPLIED THAT LEGITIMATE FLANK CONCERNS COULD PROBABLY BE TAKEN INTO ACCOUNT MORE EFFECTIVELY THROUGH SOME FORM OF GENERAL

PROVISION FOR FLANK SECURITY. TURKISH REP REJOINED THAT ANKARA ANXIOUSLY AWAITING PROMISED U.S. CONTRIBUTION. TURKS COULD NOT AGREE TO ABANDON PARA 30 MEASURES (ESPECIALLY MEASURES (III)) UNTIL U.S. PROPOSALS EXAMINED. ALLIES WOULD HAVE TO SEE WHETHER U.S. CONTRIBUTION WAS SUFFICIENT TO OUTWEIGH CONTINUED NEED FOR AT LEAST MEASURE (III). FURTHER DISCUSSIONS IN NATO SHOULD THUS MAINTAIN TWIN SPC/WG FOCUS ON BOTH A FLANK SECURITY PROVISION AND PARA 30 MEASURES. U.S. REP SAID THAT CONTINUATION OF DISCUSSION IN SPC AND

WG NOT REALISTIC.

CURRENT WORKING GROUP EFFORTS WERE AIMED AT REACHING NEUTRAL MILITARY JUDGMENTS ON MEASURES. AS SUCH, THIS EFFORT ENTIRELY DIFFERENT FROM LATER PROCESS OF POLITICAL DELIBERATIONS IN SPC, WHEN ALLIES WILL HAVE TO DECIDE WHETHER MEASURES SHOULD BE ADOPTED MILITARY JUDGMENTS NOTWITHSTANDING, OR WHETHER THEY SHOULD ADOPT ALTERNATIVE SOLUTION ON FLANK SECURITY-E.G. BY MEANS OF A GENERAL PROVISION ON FLANK SECURITY.

5. IN ANOTHER INFORMAL CONVERSATION, DUTCH REP (SIZOO) SAID HE HAD JUST RETURNED FROM VISIT TO THE HAGUE DURING WHICH HE HAD SOUGHT TO PERSUADE FOREIGN AND DEFENSE MINISTRIES THAT PARA 30 MEASURES WERE FUNDAMENTALLY NON-NEGOTIABLE. ALTHOUGH STAFF LEVELS IN BOTH MINISTRIES HAVE COME AROUND TO THIS VIEW, HIGHEST LEVELS CONTINUE TO FAVOR ALLIES AT LEAST PUTTING FORWARD SUCH MEASURES TO THE EAST. CONTINUED DUTCH INTEREST IN PARA 30 MEASURES BEARS NO RELATION TO THEIR BENEFIT TO FLANK SECURITY, BUT IS BASED IN THE CASE OF THE DEFENSE MINISTRY ON INCREASED WARNING TIME WHICH
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WOULD RESULT FROM THEIR APPLICATION (HENCE PROVIDING JUSTIFICATION FOR DUTCH FORCE REDUCTIONS), AND IN THE CASE OF THE FOREIGN MINISTRY IN OPPORTUNITY FOR INTRODUCING STABILIZING MEASURES TO A MUCH BROADER AREA OF EUROPE, THEREBY ENHANCING POLITICAL EFFORTS TOWARDS DETENTE. DUTCH REP CONCLUDED THAT THE HAGUE WILL PROBABLY FALL OF PARA 30 MEASURES BUT THAT SOLID MILITARY ARGUMENTS WILL BE NEEDED FOR THEM TO DO SO.

6. COMMENT: SOLID MILITARY JUDGMENT THAT PARA 30 MEASURES ARE TO NATO'S DISADVANTAGE SHOULD HELP DISPOSING OF THIS ISSUE IN WG. FROM TURKISH REP'S REMARKS, HOWEVER, IT SEEMS CLEAR THAT A FINAL TURKISH CAVE ON PARA 30 MEASURES WILL BE FACILITATED BY A FIRM AND SUBSTANTIVELY MEANINGFUL STATEMENT ON FLANK SECURITY, WHICH WE HAVE RECOMMENDED IN REF (B). END COMMENT
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VIENNA

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